# FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT

FOR THE YEAR ENDED JUNE 30, 2019

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## **Independent Auditor's Report**

Board of Trustees Los Rios Community College District Retiree Health Benefits Trust Sacramento, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Los Rios Community College District Retiree Health Benefits Trust (the Trust), which comprise the statement of fiduciary net position, statement of changes in fiduciary net position, and the related notes as of and for the year ended June 30, 2019.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Trust's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Trust's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Trust as of June 30, 2019, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require the Management's Discussion and Analysis, the Schedule of Changes in the Net OPEB Liability (Asset) and Related Ratios, the Schedule of Contributions for OPEB, the Schedule of OPEB Investment Returns, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

San Ramon, California

Esde Sailly LLP

February 4, 2021

# MANAGEMENT DISCUSSION AND ANALYSIS JUNE 30, 2019

The Los Rios Community College District (District) administers the Los Rios Community College District Retiree Health Benefit Plan (Plan), a single-employer defined benefit healthcare plan. The District's Board of Trustees (Board) established the Los Rios Community College District Retiree Health Benefits Trust (OPEB Trust). The Board appointed the members of the Los Rios Community College District Retiree Health Benefits Trust Oversight Committee (Committee) to manage, direct and control the OPEB Trust. The Board appointed Wells Fargo Bank, N.A. to serve as the trustee and investment manager of the OPEB Trust. The OPEB Trust is used for the purposes of investment and disbursement of funds irrevocably designated by the District to fund future other post-employment benefits (OPEB).

This section provides an overview and analysis of the financial activities of OPEB Trust for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our financial statements.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and Audits of State and Local Governmental Units, issued by the American Institute of Certified Public Accountants (AICPA). The OPEB Trust reports as an other employee benefit trust fund, which reports resources required to be held in a fiduciary capacity for the members of the Plan

The following discussion and analysis are intended to serve as an introduction to the OPEB Trust's financial statements, which comprises these components:

- 1. Statement of Fiduciary Net Position
- 2. Statement of Changes in Fiduciary Net Position
- 3. Notes to the Financial Statements

The Statement of Fiduciary Net Position is a snapshot of account balances at year-end. It indicates the assets available for future payments and any current liabilities that are owed at this time.

The Statement of Changes in Fiduciary Net Position, on the other hand, provides a view of current year additions to and deductions from the OPEB Trust.

These statements use the full accrual basis of accounting, which is similar to the accounting used by most private sector companies.

The statements report the OPEB Trust's net position held in an irrevocable trust account for retirees' medical benefits. Net position, the difference between assets and liabilities, is one way to measure the OPEB Trust's financial position. Over time, increases and decreases in net position is one indicator of whether the OPEB Trust's financial health is improving or deteriorating. Other factors, such as market conditions, should also be considered in measuring the OPEB Trust's overall health.

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

# MANAGEMENT DISCUSSION AND ANALYSIS JUNE 30, 2019

## FINANCIAL HIGHLIGHTS

The net position of the OPEB Trust at June 30, 2019 was \$133,011,717. Net position is restricted for OPEB.

The OPEB Trust investment allocation at June 30, 2019 consisted of 67.2% fixed income, 29.9% equities and 2.9% cash and cash equivalents. For the year ended June 30, 2019, the annual money-weighted rate of return on investments was 6.7%.

The District provides benefits on a pay-as-you-go basis and contributes to the OPEB Trust. The District continues to prefund its total OPEB liability by contributing 100% or more of the actuarially determined contribution each year. The District contributions in conjunction with investment earnings have resulted in a net OPEB asset of \$12,365,239 at June 30, 2019.

During the year ended June 30, 2019, the District contributed \$5,341,823 to the OPEB Trust. The District's benefit payments on a pay-as-you-go basis during the year ended June 30, 2019 were \$2,866,680, which were reimbursed by the OPEB Trust. The employer contributions and benefit payments, reflected in the Statement of Changes in Fiduciary Net Position, include an additional \$211,802 of actuarially determined indirect contributions and indirect payments to retirees, respectively. The indirect contributions/benefit payments to retirees are accounted for because retiree premiums are expected to be subsidized by active employee premiums.

The financial statements of the OPEB Trust include the Plan's fiduciary net position because the resources of the Plan are held in a fiduciary capacity for the members of the Plan. The District's net OPEB asset will be included in the District's June 30, 2020 financial statements.

The components of the net OPEB asset of the District at the measurement date (June 30, 2019), were as follows:

Total OPEB liability	\$ 120,646,478
Plan fiduciary net position	133,011,717
District net OPEB liability (asset)	\$ (12,365,239)

# MANAGEMENT DISCUSSION AND ANALYSIS JUNE 30, 2019

# FINANCIAL ANALYSIS

As previously noted, net position may serve over time as a useful indication of the OPEB Trust's financial position. The assets of the OPEB Trust exceeded its liabilities at June 30, 2019 as follows:

#### **ASSETS**

Cash and cash equivalents	\$ 3,714,304
Contributions receivable	2,141,823
Investments	127,202,090
Total assets	133,058,217

#### LIABILITIES

Payables:

Investment management fees 46,500

Net position restricted for postemployment benefits other than pensions

\$ 133,011,717

11,436,658

121,575,059

The changes to OPEB Trust's net position for the fiscal year ended June 30, 2019 is as follows:

#### **ADDITIONS**

Employer contributions	\$ 5,553,625
Investment income	8,961,515
Total additions	14,515,140

#### **DEDUCTIONS**

Benefit payments \_\_\_\_\_3,078,482

# NET INCREASE IN NET POSITION

# NET POSITION RESTRICTED FOR POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

NET POSITION, Beginning of Year

NET POSITION, End of Year \$133,011,717

Contacting the OPEB Trust's Financial Management

If you have any questions about this report or need any additional financial information, contact the District at: Los Rios Community College District, 1919 Spanos Court, Sacramento, CA 95825.

# STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2019

ASSETS	
Cash and cash equivalents	\$ 3,714,304
Contributions receivable	2,141,823
Investments:	
Open-ended mutual funds:	
Fixed income	29,354,421
Equity	6,431,619
Collective investment funds:	
Fixed income	58,679,559
Equity	 32,736,491
Total investments	 127,202,090
Total assets	133,058,217
LIABILITIES	
Payables:	
Investment management fees	 46,500
Net position restricted for postemployment benefits other than pensions	\$ 133,011,717

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2019

ADDITIONS	
Employer contributions	\$ 5,553,625
Investment income:	
Net increase in fair value of investments	8,756,160
Interest and dividends	391,581
Less investment expense	(186,226)
Total investment income	8,961,515
Total additions	14,515,140
DEDUCTIONS	
Benefit payments	3,078,482
NET INCREASE IN NET POSITION	11,436,658
NET POSITION RESTRICTED FOR POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS	
NET POSITION, Beginning of Year	121,575,059
NET POSITION, End of Year	\$ 133,011,717

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

#### 1. PLAN DESCRIPTION

#### **Plan Administration**

The Los Rios Community College District (District) administers the Los Rios Community College District Retiree Health Benefit Plan (Plan), a single-employer defined benefit healthcare plan. The District's Board of Trustees (Board) established the Los Rios Community College District Retiree Health Benefits Trust (OPEB Trust). The Board appointed the members of the Los Rios Community College District Retiree Health Benefits Trust Oversight Committee (Committee) to manage, direct and control the OPEB Trust. The Committee members consist of the Deputy Chancellor, the Associate Vice Chancellor, Finance, the Confidential Senior Financial Analyst and two members of the District's Insurance Review Committee. The Board appointed Wells Fargo Bank, N.A. to serve as the trustee and investment manager of the OPEB Trust. The OPEB Trust is used for the purposes of investment and disbursement of funds irrevocably designated by the District to fund other post-employment benefits (OPEB).

# Plan Membership

At the June 1, 2019 valuation date, the Plan membership consisted of the following:

Retired employees receiving benefits	987
Retired employees entitled to but not receiving benefits	99
Participating active employees	2,148
Total	3,234

### **Contributions**

The District provides contributions on a pay-as-you-go basis and contributes to the OPEB Trust. The contribution requirements of the District are established and may be amended by the Board and by contractual agreement with employee groups. The District's Plan members are not required to contribute to the Plan.

#### **Benefits Provided**

The benefits provided to retirees by the District are based on Government Code sections collectively known as Public Employees' Medical & Hospital Care Act (PHMHCA), which vary among different collective bargaining agreements. The following is a description of the current retiree benefit plan.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

	LRCEA	LRSA	LRCFT	SEIU	Management and Confidential
Benefit types provided	Medical only				
Duration of benefits	Lifetime	Lifetime	Lifetime	Lifetime	Lifetime
Required years of service					
Prior to 2/1/89	3				
Prior to 6/30/84					3
Prior to 6/30/90		10	10	7	
7/1/84-6/30/90					7
2/1/89-6/30/90	7				
7/1/90-8/31/93	12				
7/1/90-12/31/12					10
7/1/90-current		15	15	15	
9/1/93-current	15				15
1/1/13-current					
Minimum age	55	55	55	55	55
Current District monthly					
contribution	\$280	\$280	\$280	\$280	\$280

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation – The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and Audits of State and Local Governmental Units, issued by the American Institute of Certified Public Accountants (AICPA). The OPEB Trust is an other employee benefit trust fund, which reports resources required to be held in a fiduciary capacity for the members of the Plan.

**Basis of Accounting** – The accompanying financial statements have been presented using the economic resources measurement focus and accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recognized when an obligation has been incurred.

**Investments** – Investments are reported at fair value.

Estimates Used in Financial Reporting – In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and revenues and expenses during the reporting period. Actual results could differ from those estimates.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

#### 3. INVESTMENTS

#### Fair Value Measurement

The framework for measuring fair value provides a fair value hierarchy that categorizes the inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are inputs rather than quoted prices included within Level 1, which are observable for the asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs. Open-ended mutual funds are classified as Level 1 of the fair value hierarchy because they are valued using quoted market prices in active markets for identical assets. Collective investment funds are classified as Level 2 of the fair value hierarchy because they are valued using a matrix pricing model.

#### Rate of Return

For the fiscal year ended June 30, 2019, the annual money-weighted rate of return on investments was 6.735% percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for changing amounts actually invested.

## <u>Investments Authorized by the Investment Policy</u>

The Board adopted the OPEB Trust's investment policy in order to assist the District in meeting applicable funding requirements for the payment of future retiree health and welfare obligations and OPEB.

The specific objectives for the investment of the OPEB Trust's assets are as follows:

<u>Safety in principal</u> – The preservation and safeguarding of principal is the primary investment objective.

<u>Liquidity</u> – The investment portfolio should remain sufficiently flexible to meet cash requirements that may be reasonably anticipated.

<u>Public Trust</u> – District officials should avoid any transactions that might impair public confidence in the District. Investments should be made with precision and care, considering the probable safety of the capital as well as the probable income to be derived.

<u>Rate of Return</u> – The investment portfolio should be designed to attain a rate of return at the market average or better through budgetary and economic cycles, consistent with the risk limitations, asset allocation, prudent investment principles, and cash characteristics identified in the investment policy.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

The table below provides the maximum asset allocation for each type of investment instrument. The asset mix may vary within the maximum limits based on market condition and the recommendations of the investment manager. At times, the asset allocation may exceed the maximum due to changes in the market values. In those cases, the investment manager will rebalance the portfolio within fifteen calendar days.

Asset Category	Maximum Percentage
Equities (domestic and international)	Up to 35% (international can comprise
	up to 10% of total assets)
Fixed income	Up to 85%
Cash and cash equivalents	Up to 100%

### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party.

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Plan's investment policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments. The OPEB Trust's investment securities are not exposed to custodial credit risk because all securities are held by OPEB Trust's custodian bank in the District's name.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The OPEB Trust's investments do not have a rating provided by a nationally recognized statistical rating organization.

# **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair values to changes in market interest rates. The average effective maturity of the fixed income investments at June 30, 2019 is as follows:

	Maturity (in Years)		rs)			
Investment Type	]	Fair Value	 < 1	 1-5	_	6-10
Open-ended mutual funds – fixed income Collective investment funds –	\$	29,354,421	\$ -	\$ -	\$	29,354,421
fixed income	\$	58,679,559 88,033,980	 9,335,809 9,335,809	\$ <u>-</u>	\$	29,343,750 58,698,171

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

# 4. NET OPEB LIABILITY (ASSET) OF THE DISTRICT

The components of the net OPEB liability (asset) of the District at June 30, 2019 (measurement date), were as follows:

Total OPEB liability	\$ 120,646,478
Plan fiduciary net position	133,011,717
District net OPEB liability (asset)	<u>\$ (12,365,239)</u>

Plan fiduciary net position as a percentage of the total OPEB liability (asset) 110.25%

# **Actuarial Assumptions**

To develop the total OPEB liability at the beginning of the measurement period the actuary rolled forward the results of the June 1, 2019 valuation. The total OPEB liability was determined by an actuarial valuation as of June 1, 2019, using the following actuarial methods and assumptions, applied to all periods included in the measurement, unless otherwise specified.

Valuation date	June 1, 2019
Measurement date	June 30, 2019
Funding method	Entry-age normal cost, level percent of pay
Asset valuation method	Market value of assets
Actuarial assumptions:	
Discount rate	5.00%
General inflation rate	2.75%
Salary increases <sup>(1)</sup>	3.25%
Long-term return on assets <sup>(2)</sup>	5.00%
Mortality	CalPERS 2017 Study; CalSTRS 2016 Study
Mortality Improvement	MacLeod Watts Scale 2018 applied
· -	generationally, from 2015 for CalPERS
	members and from 2016 for CalSTRS members
Health care cost trend rates <sup>(3)</sup>	5-7%

<sup>(1)</sup> Since benefits do not depend on salary, this is only used to allocate the costs of benefits between service years.

<sup>(2)</sup> Net of Plan investment expense; includes inflation

<sup>(3)</sup> Assumed to start at 7% and grade down to 5% for years 2024 and thereafter.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of the Plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and added expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2019 are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Equities	9.24%
Fixed Income	2.88%

# **Discount Rate**

The discount rate used to measure the total OPEB liability was 5.00%. The projection of cash flows used to determine the discount rate assumed that the District continues to make regular, sufficient contributions to the OPEB Trust in order to prefund the total OPEB liability. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

### Sensitivity of the District's Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the net OPEB liability (asset) of the District, as well as what the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current discount rate:

	Current						
Γ.		Discount Rate -1% (4.00%)		iscount Rate (5.00%)	Discount Rate +1% (6.00%)		
Net OPEB liability (asset)	\$	7,331,539	\$	(12,365,239)	\$	(28,309,582)	

# Sensitivity of the District's Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability (asset) of the District, as well as what the net OPEB liability (asset) would be if it were calculated using a healthcare cost trend rate that is 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rate:

	Healthcare Trend -1% (7% decreasing to 4%)		Heal	Current thcare Trend decreasing to 5%)	Healthcare Trend +1% (9% decreasing to 6%)		
Net OPEB liability (asset)	\$	(30,229,682)	\$	(12,365,239)	\$	10,337,700	



# SCHEDULE OF CHANGES IN THE DISTRICT'S NET OPEB LIABILITY (ASSET) AND RELATED RATIOS LAST 10 YEARS\*

TOTAL OPEB LIABILITY		<u>2019</u>	<u>2018</u>	<u>2017</u>
Service cost	\$	4,043,603	\$ 3,977,329	\$ 3,852,135
Interest	•	5,986,421	5,471,925	5,163,916
Differences between expected and actual experience		914,153	3,910,439	, ,
Changes of assumptions		(4,443,284)		
Benefit payments		(3,078,482)	(3,193,580)	(2,768,581)
NET CHANGE IN TOTAL OPEB LIABILITY		3,422,411	10,166,113	6,247,470
TOTAL OPEB LIABILITY, Beginning		117,224,067	107,057,954	100,810,484
TOTAL OPEB LIABILITY, Ending (a)		120,646,478	117,224,067	107,057,954
PLAN FIDUCIARY NET POSITION				
Contributions—employer		5,553,625	3,377,713	3,351,026
Net investment income		8,961,515	4,723,266	7,044,472
Benefit payments		(3,078,482)	(3,193,580)	(2,768,581)
NET CHANGE IN FIDUCIARY NET POSITION		11,436,658	4,907,399	7,626,917
PLAN FIDUCIARY NET POSITION, Beginning		121,575,059	116,667,660	109,040,743
PLAN FIDUCIARY NET POSITION, Ending (b)		133,011,717	121,575,059	116,667,660
DISTRICT'S NET OPEB LIABILITY (ASSET), Ending	\$	(12,365,239)	\$ (4,350,992)	\$ (9,609,706)
Plan fiduciary net position as a percentage of the total OPEB liability		110.25%	103.71%	108.98%

### **Notes to Schedule:**

- -There were no significant changes to benefit terms during the years ended June 30, 2017, 2018 and 2019.
- -There were no significant changes to assumptions for the years ended June 30, 2017 and 2018.
- -The significant changes to assumptions for the year ended June 30, 2019 are as follows: 1) updated demographic assumptions based on the new CalPERS and CalSTRS studies, 2) updated participation rate assumptions, 3) reflect the 2019 appeal of the excise tax liability under the Affordable Care Act.

<sup>\*</sup> Fiscal year 2017 was the 1st year of implementation, therefore only three years are shown.

# SCHEDULE OF INVESTMENT RETURNS LAST 10 YEARS\*

<u>2019</u> <u>2018</u> <u>2017</u>

Annual money-weighted rate of return, net of investment expense

6.735%

3.883%

6.035%

# **Notes to Schedule:**

<sup>\*</sup> Fiscal year 2017 was the 1st year of implementation, therefore only three years are shown.

# SCHEDULE OF DISTRICT CONTRIBUTIONS LAST 10 YEARS\*

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Actuarial determined contribution	\$ 1,011,340	\$ -	\$ -
Contributions in relation to the actuarially determined			
contribution	 5,553,625	 3,377,713	 3,351,026
Contribution deficiency (excess)	\$ (4,542,285)	\$ (3,377,713)	\$ (3,351,026)

# **Notes to Schedule:**

<sup>\*</sup> Fiscal year 2017 was the 1st year of implementation, therefore only three years are shown.