FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT

FOR THE YEAR ENDED JUNE 30, 2020

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Independent Auditor's Report

Board of Trustees Los Rios Community College District Retiree Health Benefits Trust Sacramento, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Los Rios Community College District Retiree Health Benefits Trust (the Trust), which comprise the statement of fiduciary net position, statement of changes in fiduciary net position, and the related notes as of and for the year ended June 30, 2020.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Trust's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Trust's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Trust as of June 30, 2020, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require the Management's Discussion and Analysis, the Schedule of Changes in the Net OPEB Liability (Asset) and Related Ratios, the Schedule of Contributions for OPEB, the Schedule of OPEB Investment Returns, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

San Ramon, California

sde Bailly LLP

February 1, 2022

MANAGEMENT DISCUSSION AND ANALYSIS JUNE 30, 2020

The Los Rios Community College District (District) administers the Los Rios Community College District Retiree Health Benefit Plan (Plan), a single-employer defined benefit healthcare plan. The District's Board of Trustees (Board) established the Los Rios Community College District Retiree Health Benefits Trust (OPEB Trust). The Board appointed the members of the Los Rios Community College District Retiree Health Benefits Trust Oversight Committee (Committee) to manage, direct and control the OPEB Trust. The Board appointed Wells Fargo Bank, N.A. to serve as the trustee and investment manager of the OPEB Trust. The OPEB Trust is used for the purposes of investment and disbursement of funds irrevocably designated by the District to fund future other post-employment benefits (OPEB).

This section provides an overview and analysis of the financial activities of OPEB Trust for the fiscal year ended June 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our financial statements.

OVERVIEW OF THE FINANCIAL STATEMENTS

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and Audits of State and Local Governmental Units, issued by the American Institute of Certified Public Accountants (AICPA). The OPEB Trust reports as an other employee benefit trust fund, which reports resources required to be held in a fiduciary capacity for the members of the Plan

The following discussion and analysis are intended to serve as an introduction to the OPEB Trust's financial statements, which comprises these components:

- 1. Statement of Fiduciary Net Position
- 2. Statement of Changes in Fiduciary Net Position
- 3. Notes to the Financial Statements

The Statement of Fiduciary Net Position is a snapshot of account balances at year-end. It indicates the assets available for future payments and any current liabilities that are owed at this time.

The Statement of Changes in Fiduciary Net Position, on the other hand, provides a view of current year additions to and deductions from the OPEB Trust.

These statements use the full accrual basis of accounting, which is similar to the accounting used by most private sector companies.

The statements report the OPEB Trust's net position held in an irrevocable trust account for retirees' medical benefits. Net position, the difference between assets and liabilities, is one way to measure the OPEB Trust's financial position. Over time, increases and decreases in net position is one indicator of whether the OPEB Trust's financial health is improving or deteriorating. Other factors, such as market conditions, should also be considered in measuring the OPEB Trust's overall health.

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

MANAGEMENT DISCUSSION AND ANALYSIS JUNE 30, 2020

FINANCIAL HIGHLIGHTS

The net position of the OPEB Trust at June 30, 2020 was \$143,501,431. Net position is restricted for OPEB.

The OPEB Trust investment allocation at June 30, 2020 consisted of 69.6% fixed income, 30.2% equities and .2% cash and cash equivalents. For the year ended June 30, 2020, the annual money-weighted rate of return on investments was 6.9%.

The District provides benefits on a pay-as-you-go basis and contributes to the OPEB Trust. The District continues to prefund its total OPEB liability by contributing 100% or more of the actuarially determined contribution each year. The District contributions in conjunction with investment earnings have resulted in a net OPEB asset of \$15,938,541 at June 30, 2020.

During the year ended June 30, 2020, the District contributed \$3,836,860 to the OPEB Trust. The District's benefit payments on a pay-as-you-go basis during the year ended June 30, 2020 were \$3,304,336, which were reimbursed by the OPEB Trust. The employer contributions and benefit payments, reflected in the Statement of Changes in Fiduciary Net Position, include an additional \$217,555 of actuarially determined indirect contributions and indirect payments to retirees, respectively. The indirect contributions/benefit payments to retirees are accounted for because retiree premiums are expected to be subsidized by active employee premiums.

The financial statements of the OPEB Trust include the Plan's fiduciary net position because the resources of the Plan are held in a fiduciary capacity for the members of the Plan. The District's net OPEB asset will be included in the District's June 30, 2020 financial statements.

The components of the net OPEB asset of the District at the measurement date (June 30, 2020), were as follows:

Total OPEB liability	\$ 127,562,890
Plan fiduciary net position	143,501,431
District net OPEB liability (asset)	\$ (15,938,541)

MANAGEMENT DISCUSSION AND ANALYSIS JUNE 30, 2020

FINANCIAL ANALYSIS

As previously noted, net position may serve over time as a useful indication of the OPEB Trust's financial position. The assets of the OPEB Trust exceeded its liabilities at June 30, 2020 as follows:

ASSETS

Cash and cash equivalents	\$ 258,175
Contributions receivable	636,860
Investments	142,658,396
Total assets	143,553,431

LIABILITIES

Payables:

Investment management fees 52,000

Net position restricted for postemployment benefits other than pensions

\$ 143,501,431

10,489,714

The changes to OPEB Trust's net position for the fiscal year ended June 30, 2020 is as follows:

ADDITIONS

Employer contributions	\$ 4,054,415
Investment income	9,957,190
Total additions	14.011.605

DEDUCTIONS

Benefit payments	3,521,891

NET POSITION RESTRICTED FOR POSTEMPLOYMENT

BENEFITS OTHER THAN PENSIONS

NET INCREASE IN NET POSITION

NET POSITION, Beginning of Year 133,011,717

NET POSITION, End of Year \$143,501,431

Contacting the OPEB Trust's Financial Management

If you have any questions about this report or need any additional financial information, contact the Districtat: Los Rios Community College District, 1919 Spanos Court, Sacramento, CA 95825.

STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2020

ASSETS		
Cash and cash equivalents	\$	258,175
Contributions receivable		636,860
Investments:		
Open-ended mutual funds:		
Fixed income		32,893,097
Equity		7,148,083
Collective investment funds:		
Fixed income		66,521,661
Equity		36,095,555
Total investments	1	42,658,396
Total assets	1	43,553,431
LIABILITIES		
Payables:		
Investment management fees		52,000
Net position restricted for postemployment benefits other than pensions	\$ 1	43,501,431

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2020

ADDITIONS	
ADDITIONS	
Employer contributions	\$ 4,054,415
Investment income:	
Net increase in fair value of investments	9,909,976
Interest and dividends	253,729
Less investment expense	(206,515)
Total investment income	9,957,190
Total additions	14,011,605
DEDUCTIONS	
Benefit payments	3,521,891
NET INCREASE IN NET POSITION	10,489,714
NET POSITION RESTRICTED FOR POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS	
NET POSITION, Beginning of Year	133,011,717
NET POSITION, End of Year	\$ 143,501,431

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

1. PLAN DESCRIPTION

Plan Administration

The Los Rios Community College District (District) administers the Los Rios Community College District Retiree Health Benefit Plan (Plan), a single-employer defined benefit healthcare plan. The District's Board of Trustees (Board) established the Los Rios Community College District Retiree Health Benefits Trust (OPEB Trust). The Board appointed the members of the Los Rios Community College District Retiree Health Benefits Trust Oversight Committee (Committee) to manage, direct and control the OPEB Trust. The Committee members consist of the Vice Chancellor of Finance and Administration, the Director of Accounting Services, the Confidential Senior Financial Analyst and two members of the District's Insurance Review Committee. The Board appointed Wells Fargo Bank, N.A. to serve as the trustee and investment manager of the OPEB Trust. The OPEB Trust is used for the purposes of investment and disbursement of funds irrevocably designated by the District to fund other post-employment benefits (OPEB).

Plan Membership

At the June 1, 2019 valuation date, the Plan membership consisted of the following:

Retired employees receiving benefits	987
Retired employees entitled to but not receiving benefits	99
Participating active employees	2,148
Total	3,234

Contributions

The District provides contributions on a pay-as-you-go basis and contributes to the OPEB Trust. The contribution requirements of the District are established and may be amended by the Board and by contractual agreement with employee groups. The District's Plan members are not required to contribute to the Plan.

Benefits Provided

The benefits provided to retirees by the District are based on Government Code sections collectively known as Public Employees' Medical & Hospital Care Act (PHMHCA), which vary among different collective bargaining agreements. The following is a description of the current retiree benefit plan.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

	LRCEA	LRSA	LRCFT	SEIU	Management and Confidential
Benefit types provided	Medical only				
Duration of benefits	Lifetime	Lifetime	Lifetime	Lifetime	Lifetime
Required years of service					
Prior to 2/1/89	3				
Prior to 6/30/84					3
Prior to 6/30/90		10	10	7	
7/1/84-6/30/90					7
2/1/89-6/30/90	7				
7/1/90-8/31/93	12				
7/1/90-12/31/12					10
7/1/90-current		15	15	15	
9/1/93-current	15				15
1/1/13-current					
Minimum age	55	55	55	55	55
Current District monthly					
contribution	\$280	\$280	\$280	\$280	\$280

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation – The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and *Audits of State and Local Governmental Units*, issued by the American Institute of Certified Public Accountants (AICPA). The OPEB Trust is an other employee benefit trust fund, which reports resources required to be held in a fiduciary capacity for the members of the Plan.

Basis of Accounting – The accompanying financial statements have been presented using the economic resources measurement focus and accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recognized when an obligation has been incurred.

Investments – Investments are reported at fair value.

Estimates Used in Financial Reporting – In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

3. INVESTMENTS

Fair Value Measurement

The framework for measuring fair value provides a fair value hierarchy that categorizes the inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are inputs rather than quoted prices included within Level 1, which are observable for the asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs. Open-ended mutual funds are classified as Level 1 of the fair value hierarchy because they are valued using quoted market prices in active markets for identical assets. Collective investment funds are classified as Level 2 of the fair value hierarchy because they are valued using a matrix pricing model.

Rate of Return

For the fiscal year ended June 30, 2020, the annual money-weighted rate of return on investments was 6.936% percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for changing amounts actually invested.

Investments Authorized by the Investment Policy

The Board adopted the OPEB Trust's investment policy in order to assist the District in meeting applicable funding requirements for the payment of future retiree health and welfare obligations and OPEB.

The specific objectives for the investment of the OPEB Trust's assets are as follows:

<u>Safety in principal</u> – The preservation and safeguarding of principal is the primary investment objective.

<u>Liquidity</u> – The investment portfolio should remain sufficiently flexible to meet cash requirements that may be reasonably anticipated.

<u>Public Trust</u> – District officials should avoid any transactions that might impair public confidence in the District. Investments should be made with precision and care, considering the probable safety of the capital as well as the probable income to be derived.

Rate of Return – The investment portfolio should be designed to attain a rate of return at the market average or better through budgetary and economic cycles, consistent with the risk limitations, asset allocation, prudent investment principles, and cash characteristics identified in the investment policy.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

The table below provides the maximum asset allocation for each type of investment instrument. The asset mix may vary within the maximum limits based on market condition and the recommendations of the investment manager. At times, the asset allocation may exceed the maximum due to changes in the market values. In those cases, the investment manager will rebalance the portfolio within fifteen calendar days.

Asset Category	Maximum Percentage
Equities (domestic and international)	Up to 35% (international can comprise
	up to 10% of total assets)
Fixed income	Up to 85%
Cash and cash equivalents	Up to 100%

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party.

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Plan's investment policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments. The OPEB Trust's investment securities are not exposed to custodial credit risk because all securities are held by OPEB Trust's custodian bank in the District's name.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The OPEB Trust's investments do not have a rating provided by a nationally recognized statistical rating organization.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair values to changes in market interest rates. The average effective maturity of the fixed income investments at June 30, 2020 is as follows:

				Maturity (in Years)				rs)	
Investment Type		_Fair Value_		< 1		1-5		6-10	
Open-ended mutual funds – fixed income Collective investment funds –	\$	32,893,097	\$	-	\$	-	\$	32,893,097	
fixed income	\$	66,521,661 99,414,758		33,241,072 33,241,072	\$	<u>-</u>	\$	33,280,589 66,173,686	

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

4. NET OPEB LIABILITY (ASSET) OF THE DISTRICT

The components of the net OPEB liability (asset) of the District at June 30, 2020 (measurement date), were as follows:

Total OPEB liability	\$ 127,562,890
Plan fiduciary net position	143,501,431
District net OPEB liability (asset)	\$ (15,938,541)
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	112.49%

Actuarial Assumptions

To develop the total OPEB liability at the beginning of the measurement period the actuary rolled forward the results of the June 1, 2019 valuation. The total OPEB liability was determined by an actuarial valuation as of June 1, 2020, using the following actuarial methods and assumptions, applied to all periods included in the measurement, unless otherwise specified.

Valuation date	June 1, 2019
Measurement date	June 30, 2020
Funding method	Entry-age normal cost, level percent of pay
Asset valuation method	Market value of assets
Actuarial assumptions:	
Discount rate	5.00%
General inflation rate	2.75%
Salary increases ⁽¹⁾	3.25%
Long-term return on assets ⁽²⁾	5.00%
Mortality	CalPERS 2017 Study; CalSTRS 2016 Study
Mortality Improvement	MacLeod Watts Scale 2018 applied
· -	generationally, from 2015 for CalPERS
	members and from 2016 for CalSTRS members
Health care cost trend rates ⁽³⁾	5-7%

⁽¹⁾ Since benefits do not depend on salary, this is only used to allocate the costs of benefits between service years.

⁽²⁾ Net of Plan investment expense; includes inflation

⁽³⁾ Assumed to start at 7% and grade down to 5% for years 2024 and thereafter.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of the Plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and added expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2020 are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Equities	9.24%
Fixed Income	2.88%

Discount Rate

The discount rate used to measure the total OPEB liability was 5.00%. The projection of cash flows used to determine the discount rate assumed that the District continues to make regular, sufficient contributions to the OPEB Trust in order to prefund the total OPEB liability. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the District's Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the net OPEB liability (asset) of the District, as well as what the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current discount rate:

	Disco	ount Rate –1% (4.00%)	D	iscount Rate (5.00%)	Discount Rate +1% (6.00%)		
Net OPEB liability (asset)	\$	4,715,171	\$	(15,938,541)	\$	(32,667,962)	

Sensitivity of the District's Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability (asset) of the District, as well as what the net OPEB liability (asset) would be if it were calculated using a healthcare cost trend rate that is 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rate:

	Healthcare Trend -1% (7% decreasing to 4%)		Current thcare Trend lecreasing to 5%)	Healthcare Trend +1% (9% decreasing to 6%)		
Net OPEB liability (asset)	\$ (34,827,115)	\$	(15,938,541)	\$	8,065,910	



SCHEDULE OF CHANGES IN THE DISTRICT'S NET OPEB LIABILITY (ASSET) AND RELATED RATIOS LAST 10 YEARS*

		2020		<u>2019</u>		2018		<u>2017</u>
TOTAL OPEB LIABILITY								
Service cost	\$	4,280,025	\$	4,043,603	\$	3,977,329	\$	3,852,135
Interest		6,158,278		5,986,421		5,471,925		5,163,916
Differences between expected and actual experience				914,153		3,910,439		
Changes of assumptions				(4,443,284)				
Benefit payments		(3,521,891)		(3,078,482)		(3,193,580)	_	(2,768,581)
NET CHANGE IN TOTAL OPEB LIABILITY		6,916,412		3,422,411		10,166,113		6,247,470
TOTAL OPEB LIABILITY, Beginning		120,646,478	_	117,224,067	_1	107,057,954	_1	00,810,484
TOTAL OPEB LIABILITY, Ending (a)		127,562,890		120,646,478	_1	17,224,067	1	107,057,954
PLAN FIDUCIARY NET POSITION								
Contributions—employer		4,054,415		5,553,625		3,377,713		3,351,026
Net investment income		9,957,190		8,961,515		4,723,266		7,044,472
Benefit payments		(3,521,891)	_	(3,078,482)		(3,193,580)		(2,768,581)
NET CHANGE IN FIDUCIARY NET POSITION		10,489,714		11,436,658		4,907,399		7,626,917
PLAN FIDUCIARY NET POSITION, Beginning	_	133,011,717		121,575,059	_1	16,667,660	_1	109,040,743
PLAN FIDUCIARY NET POSITION, Ending (b)		143,501,431		133,011,717	_1	121,575,059	_1	16,667,660
DISTRICT'S NET OPEB LIABILITY (ASSET), Ending (a) - (b)	\$	(15,938,541)	\$	(12,365,239)	\$	(4,350,992)	\$	(9,609,706)
Plan fiduciary net position as a percentage of the total OPEB liability		112.49%		110.25%		103.71%		108.98%

Notes to Schedule:

⁻There were no significant changes to benefit terms during the years ended June 30, 2017, 2018, 2019 and 2020

⁻There were no significant changes to assumptions for the years ended June 30, 2017, 2018 and 2020.

⁻Significant changes to assumptions for the year ended June 30, 2019 are as follows: 1) updated demographic assumptions based on the new CalPERS & CalSTRS studies, 2) updated participation rate assumptions, 3) reflect the 2019 appeal of the excise tax liability under the Affordable Care Act.

^{*} Fiscal year 2017 was the 1st year of implementation, therefore only four years are shown.

SCHEDULE OF INVESTMENT RETURNS LAST 10 YEARS*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Annual money-weighted rate of return, net of investment				
expense	6.936%	6.735%	3.883%	6.035%

Notes to Schedule:

^{*} Fiscal year 2017 was the 1st year of implementation, therefore only four years are shown.

SCHEDULE OF DISTRICT CONTRIBUTIONS LAST 10 YEARS*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Actuarial determined contribution Contributions in relation to the actuarially	\$ 3,955,463	\$ 1,011,340	\$ -	\$ -
determined contribution	 4,054,415	 5,553,625	 3,377,713	 3,351,026
Contribution deficiency (excess)	\$ (98,952)	\$ (4,542,285)	\$ (3,377,713)	\$ (3,351,026)

Notes to Schedule:

^{*} Fiscal year 2017 was the 1st year of implementation, therefore only four years are shown.